

Title 19—DEPARTMENT OF HEALTH AND SENIOR SERVICES
Division 100—Division of Cannabis Regulation
Chapter 1—Marijuana

PROPOSED RULE

19 CSR 100-1.020 Generally Applicable Provisions

PURPOSE: The Department of Health and Senior Services has the authority to promulgate rules for the enforcement of Article XIV, Sections 1 and 2 of the Missouri Constitution. This rule applies to all individuals and entities regulated under Article XIV and explains what general provisions are necessary for the enforcement of the Article.

(1) Variances and Waivers.

(A) The department may waive or vary from, at its discretion and for good cause, provisions of this chapter, on its own initiative or by request.

(B) Requests for a waiver or variance from the requirements of any provision of this chapter shall be made in writing. Requests shall include:

1. An administrative and processing fee of one hundred dollars (\$100);
2. A list of each requirement and specific rule for which a variance or waiver is requested;
3. A detailed explanation for why the applicant, ID card holder, or licensee believes there is good cause to vary from or waive the requirement; and
4. For a variance, a description of an adequate alternative the entity will implement in lieu of the rule requirement.

(C) No waiver or variance request is approved unless the department issues a written approval.

(2) Limitations on facility licenses:

(A) The department will restrict the aggregate number of medical and comprehensive licenses combined, as authorized by Article XIV, § 1.3(15-17).

(B) The department will restrict the number of microbusiness licenses granted, as authorized by Article XIV, § 2.4(13).

(C) The department shall issue additional medical or marijuana licenses if the department determines additional licenses are needed to:

1. Meet the demand for marijuana product;
2. Ensure a competitive market while also preventing an over-concentration of marijuana facilities within the boundaries of any particular local government; or
3. Maintain the minimum number of combined medical and comprehensive licenses required by Article XIV, § 1.3(15-17).

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(3) In addition to other penalties specifically delineated in this chapter, the department may impose penalties on facility licenses and certifications as follows:

(A) Licenses and certifications found in violation of any rule in this chapter or provision in Article XIV may be subject to sanctions, including, but not limited to, any of the following:

1. Limitation or restriction on a license or certification;
2. Fines up to an amount equal to the daily gross receipts of the facility;
3. Revocation, suspension, or nonrenewal of a license or certification; and/or
4. Orders to immediately cease or suspend operations.

(B) Fines may be assessed for each day a licensee is in violation. Assessment of a fine does not bar additional penalties or investigation.

(C) A license will be revoked if, after issuance, the department determines the applicant provided false or misleading information in the application.

(D) The department may impose any other remedies not inconsistent with these rules or Article XIV.

(E) Prior to revoking or suspending a facility license, the Department shall issue a Notice of Pending Revocation to the designated contact for the licensee by sending such notice to the email address provided by the designated contact for the licensee. The notice shall list the basis for a pending revocation or suspension. Except where there is a credible and imminent threat to public safety, the revocation or suspension will not take effect until thirty (30) days from the date the notice is sent. During the thirty (30) day period, the licensee will have the opportunity to cure the deficiencies listed in the notice and/or respond to the allegations and submit records or information demonstrating why the license should not be revoked or suspended.

(4) Appeals.

(A) An applicant, licensee, or identification card holder may seek review of the following department decisions at the administrative hearing commission:

1. Denial of a facility license or certification;
2. Any penalties imposed by the department; and
3. Denial or revocation of patient, primary caregiver, patient cultivation, caregiver cultivation, consumer cultivation, or facility agent identification cards.

(B) Any person or entity entitled to a review under this rule must file a petition with the administrative hearing commission within thirty (30) days after the date the department decision is sent to the person or entity. An untimely appeal will not be considered.

(C) Notwithstanding the limits on licenses and certifications set forth in this rule, the department may grant additional facility licenses or certifications as a remedy to timely appeals when:

1. Ordered to do so by the administrative hearing commission or a court of competent jurisdiction; or
2. The department determines doing so in settlement of such an appeal best serves implementation of Article XIV.

(5) Marijuana Records

(A) Qualifying patient and primary caregiver information and proprietary business information maintained by the department shall not be released outside the department except for purposes authorized by federal law or Article XIV, including:

1. In response to a request by law enforcement officials seeking verification that a person who presented an identification card is lawfully in possession of such card and is lawfully in possession of a particular amount of marijuana product;
2. In response to a request by law enforcement officials seeking information during the process of requesting a search or arrest warrant relating to cultivation of marijuana plants;
3. For the purposes of a dispensary verifying whether a particular qualifying patient or primary caregiver may purchase an amount of marijuana product; and
4. In response to a valid grand jury, judicial, or law enforcement subpoena.

(6) Unless otherwise stated, any reference to days in this chapter will mean calendar days. In computing any period of time prescribed or allowed by the Department in this chapter, the designated period of time begins to run the day after the relevant act or event.

AUTHORITY: Sections 1.3.(1)(b), 1.3.(2), 2.4(1)(b), and 2.4(4) of Article XIV, Mo. Const. Emergency rule filed January 20, 2023, effective February 3, 2023, expires August 1, 2023. Original rule filed January 20, 2023.

PUBLIC COST: This proposed rule will not cost state agencies or political subdivisions more than five hundred dollars (\$500) in the aggregate.

PRIVATE COST: This proposed rule will cost private entities three hundred thousand, eight-hundred twenty five dollars (\$300,825) for the first three-year period, and one hundred thousand, two hundred seventy-five dollars (\$100,275) annually thereafter.

NOTICE TO SUBMIT COMMENTS: Anyone may file a statement in support of or in opposition to this proposed rule with the Department of Health and Senior

Services, MMPublicComment@health.mo.gov. To be considered, comments must be received within thirty (30) days after publication of this notice in the **Missouri Register**. No public hearing is scheduled.